

The Commission for Local Administration in England

# The Local Government Ombudsman's Annual Letter Solihull Metropolitan Borough Council

for the year ended 31 March 2007

The Local Government Ombudsman (LGO) investigates complaints by members of the public who consider that they have been caused injustice through administrative fault by local authorities and certain other bodies. The LGO also uses the findings from investigation work to help authorities provide better public services through initiatives such as special reports, training and annual letters.

#### Annual Letter 2006/07 - Introduction

This annual letter provides a summary of the complaints we have received about your authority. Where possible, we comment on the authority's performance and complaint-handling arrangements to assist with your service improvement.

I hope that the letter will be a useful addition to other information your authority holds on how people experience or perceive your services.

Two attachments form an integral part of this letter: statistical data covering a three year period and a note to help the interpretation of the statistics.

As you are a local Social Services authority I want to take this opportunity to draw your attention to an issue of significant public interest. In the last two years I have issued reports following complaints from people living in Blackpool, Liverpool and Sheffield about failings in home care services provided under contract.

In each case a vulnerable person was placed at significant risk as a result of carers failing to visit, calling late and failing to provide the specified care. Tragically, in one case the actions of a carer resulted in a death. Complaints had been made to all three Councils but no effective action had been taken. Although the services were provided under contract, it seems clear that similar problems could occur even if the carers are directly employed. I urge you to ensure that senior staff responsible for care services to adults are aware of the issues raised by these reports (which can be found on our web-site) and consider whether action needs to be taken by your Council. The 2006 report of the Commission for Social Care Inspection 'Time to Care? An Overview of Home Care Services for Older People in England' provides very useful contextual information.

#### **Complaints received**

We received thirty-three complaints about your Council during 2006/07, ten less than the previous year. This continues the gradual decline in the number of complaints received over the past four years. Looking at the types of complaint received, there were reductions in adult care services, planning and building control and highways, and increases in education, housing and public finance. The reduction in planning complaints is particularly marked (down by sixteen to six) and is likely to reflect the work that the Council has done to improve its planning function. There does not appear to be any pattern underpinning the increase in education complaints, which are divided between education admissions and special educational needs.

#### **Decisions on complaints**

## **Reports and local settlements**

A 'local settlement' is a complaint that is resolved by the Council taking, or agreeing to take, action which we consider is a satisfactory response to the complaint so that the investigation can be discontinued. In 2006/07 27.7% of complaints dealt with by the three Local Government Ombudsmen (excluding premature and those outside jurisdiction) were resolved by local settlement. When we complete an investigation we must issue a report.

We did not issue any reports about your Council during 2006/07. There were nine local settlements resulting in payments of £4,950. Other remedies included agreeing to adapt a property for a complainant with physical disabilities and carrying out works to prevent draughts at another council property. One complaint led to changes in procedures for how council house repairs are cancelled to ensure any cancellation is now confirmed in writing to the tenant.

### Your Council's complaints procedure and handling of complaints

Your Council took an average of 22.8 days to respond to our initial enquiries, which is a very significant improvement on the 36 days it took last year, and is now well within the target of 28 days whilst still retaining the quality of responses. I very much welcome this improvement, which is vital in ensuring that we can provide a quality service to complainants.

We decided 29 complaints during the year, of which 20.7% were premature, that is the Council had not had a reasonable opportunity to respond. Of the complaints decided, five were resubmitted premature complaints where the complainant was dissatisfied with the Council's response. Three of these resulted in a local settlement. This is too small a number to be able to draw any meaningful conclusions about the Council's complaints procedure.

My investigators are positive about your officers' responses to our enquiries and proposals for settlements, which are helpful and quick. One complaint highlighted a delay of 10 months in officers responding to a complaint on a planning issue in 2005. This timescale is unacceptable, but appears to have been an isolated problem dating back some time. Another complaint which we had referred to the Council as premature did not receive a written response. It is important that complainants do receive a written response, even if it is a brief one, as this is expected by complainants once the Ombudsman has been involved. It also helps my investigators to deal with the complaint if the complainant chooses to resubmit it to us.

## Training in complaint handling

Part of our role is to provide advice and guidance about good administrative practice. We offer training courses for all levels of local authority staff in complaints handling and investigation. The feedback from councils that have taken up the training is very positive.

The range of courses is expanding in response to demand. In addition to the generic Good Complaint Handing (identifying and processing complaints) and Effective Complaint Handling (investigation and resolution), we now offer these courses specifically for social services staff and have also successfully piloted a course on reviewing complaints for social services review panel members. We can run open courses for groups of staff from different smaller authorities and also customise courses to meet your Council's specific requirements.

All courses are presented by an experienced investigator so participants benefit from their knowledge and expertise of complaint handling.

I have enclosed some information on the full range of courses available together with contact details for enquiries and any further bookings.

#### LGO developments

You may be interested in the development of our initiative to improve the first contact that people have with us. A new Access and Advice Service will provide a gateway to our services for all complainants and enquirers. It will encourage telephone contact but will also deal with email, text and letter correspondence. We will let you have further details about how it will operate and the expected timescales and we will discuss with you the implications for your Council.

I hope you have received our latest special report about telecommunication masts. It draws on our experience of dealing with complaints about planning applications for masts which can be highly controversial. We recommend simple measures that councils can adopt to minimise the chances of maladministration occurring.

In July we will be publishing a special report about the difficulties that can be encountered with complaints when local authorities deliver services or discharge their functions through partnerships. *Local partnerships and citizen redress* provides advice and guidance on how these problems can be overcome by good governance arrangements that include an effective complaints protocol.

### **Conclusions and general observations**

I welcome this opportunity to comment on our experience of complaints about the Council over the past year. I hope that you find the information and assessment provided useful when seeking improvements to your Council's services.

Anne Seex Local Government Ombudsman Beverley House 17 Shipton Road YORK YO30 5FZ

## June 2007

Enc: Statistical data Note on interpretation of statistics Leaflet on training courses (with posted copy only)

Complaints received by subject area	Adult care services	Benefits	Children and family services	Education	Housing	Other	Planning & building control	Public finance	Social Services - other	Transport and highways	Total
01/04/2006 - 31/03/2007	2	0	0	11	8	3	6	3	0	0	33
2005 / 2006	5	0	1	2	3	5	22	0	0	5	43
2004 / 2005	4	2	1	5	11	7	13	0	2	0	45

Note: these figures will include complaints that were made prematurely to the Ombudsman and which we referred back to the authority for consideration.

Decisions		MI reps	LS	M reps	NM reps	No mal	Omb disc	Outside jurisdiction	Premature complaints	Total excl premature	Total
	01/04/2006 - 31/03/2007	0	9	0	0	7	5	2	6	23	29
	2005 / 2006	0	6	0	0	17	12	2	11	37	48
	2004 / 2005	1	3	0	0	22	7	0	6	33	39

See attached notes for an explanation of the headings in this table.

	FIRST ENQUIRIES					
Response times	No. of First Enquiries	Avg no. of days to respond				
01/04/2006 - 31/03/2007	12	22.8				
2005 / 2006	16	36.0				
2004 / 2005	21	32.2				

## Average local authority response times 01/04/2006 to 31/03/2007

Types of authority	<= 28 days	29 - 35 days	> = 36 days	
	%	%	%	
District Councils	48.9	23.4	27.7	
Unitary Authorities	30.4	37.0	32.6	
Metropolitan Authorities	38.9	41.7	19.4	
County Councils	47.1	32.3	20.6	
London Boroughs	39.4	33.3	27.3	
National Park Authorities	66.7	33.3	0.0	