

# The Local Government Ombudsman's Annual Letter Horsham District Council for the year ended

The Local Government Ombudsman (LGO) investigates complaints by members of the public who consider that they have been caused injustice through administrative fault by local authorities and certain other bodies. The LGO also uses the findings from investigation work to help authorities provide better public services through initiatives such as special reports, training and annual letters.

31 March 2007

### Annual Letter 2006/07 - Introduction

The aim of the annual letter is to provide a summary of information on the complaints about your authority that we have received and try to draw any lessons learned about the authority's performance and complaint-handling arrangements. These might then be fed back into service improvement.

I hope that the letter will be a useful addition to other information your authority holds on how people experience or perceive your services.

There are two attachments which form an integral part of this letter: statistical data covering a three year period and a note to help the interpretation of the statistics.

### Complaints received

My office received 21 complaints about the Council, down from 23 in the previous year and 27 in 2004/05. As in those years, most of the complaints were about planning applications and planning enforcement. This year there were also complaints about housing, housing benefit, antisocial behaviour and environmental health.

### **Decisions on complaints**

### Reports and local settlements

We use the term 'local settlement' to describe the outcome of a complaint where, during the course of our investigation, the Council takes, or agrees to take, some action which we consider is a satisfactory response to the complaint and the investigation does not need to be completed. These form a significant proportion of the complaints we determine. When we complete an investigation we must issue a report.

In 2006/07 I issued no reports against the Council and I decided two complaints as local settlements. Both were about the same planning issue. The complainants wrote a joint letter about a breach of planning control and although the Council said it would treat the complaint in confidence, it published the letter on its website. To settle the complaint the Council agreed to introduce a new system for dealing with correspondence received following planning decisions.

### Other findings

In one complaint which I did not uphold because the planning outcome would not have been different, I was concerned about errors in the planning officer's report. While the Council had concerns that I was questioning the decision made on this application, I was clear that as long as I considered there to have been fault in the way the decision was reached, it was open to me to consider the merits of the decision.

### Your Council's complaints procedure and handling of complaints

We referred just one complaint back to the Council to be dealt with under its complaints procedure. We also decided two complaints which had previously been referred back in this way but where the complainants had resubmitted their complaints to us. In neither case did I uphold the complaint.

### Training in complaint handling

As part of our role to provide advice in good administrative practice, we offer training courses for all levels of local authority staff in complaints handling and investigation. The feedback from courses that have been delivered over the past two and a half years is very positive.

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The range of courses is expanding in response to demand. We offer the generic Good Complaint Handing (identifying and processing complaints) and Effective Complaint Handling (investigation and resolution). We can run open courses for groups of staff from smaller authorities and also customise courses to meet your Council's specific requirements. All courses are presented by an experienced investigator so participants benefit from their knowledge and expertise of complaint handling.

I have enclosed some information on the full range of courses available together with contact details for enquiries and any further bookings.

### Liaison with the Local Government Ombudsman

During the year my office made written enquiries on 11 complaints. The Council's average response time of 34.5 days exceeds the target timescale which I set of 28 days. Over a two year period the Council's average response time has deteriorated significantly. All but two of the enquiries were about planning complaints. I should welcome an assurance that measures are in place to improve these times in the current year.

### **LGO** developments

I thought it would be helpful to update you on a project we are implementing to improve the first contact that people have with us as part of our customer focus initiative. We are developing a new Access and Advice Service that will provide a gateway to our services for all complainants and enquirers. It will be mainly telephone-based but will also deal with email, text and letter correspondence. As the project progresses we will keep you informed about developments and expected timescales.

Changes brought about by the Local Government Bill are also expected to impact on the way that we work and again we will keep you informed as relevant.

We have just issued a special report that draws on our experience of dealing with complaints about planning applications for phone masts considered under the prior approval system, which can be highly controversial. We recommend simple measures that councils can adopt to minimise the problems that can occur.

A further special report will be published in July focusing on the difficulties that can be encountered when complaints are received by local authorities about services delivered through a partnership. *Local partnerships and citizen redress* sets out our advice and guidance on how these problems can be overcome by adopting good governance arrangements that include an effective complaints protocol.

## **Conclusions and general observations**

I welcome this opportunity to give you my reflections about the complaints my office has dealt with over the past year. I hope that you find the information and assessment provided useful when seeking improvements to your Council's services.

Tony Redmond Local Government Ombudsman 10<sup>th</sup> floor, Millbank Tower Millbank London SW1P 4QP

June 2007

Enc: Statistical data

Note on interpretation of statistics

Leaflet on training courses (with posted copy only)

| Complaints received by subject area | Benefits | Housing | Other | Planning & building control | Public<br>finance | Transport<br>and<br>highways | Total |
|-------------------------------------|----------|---------|-------|-----------------------------|-------------------|------------------------------|-------|
| 01/04/2006 - 31/03/2007             | 1        | 1       | 5     | 12                          | 1                 | 1                            | 21    |
| 2005 / 2006                         | 2        | 0       | 4     | 15                          | 2                 | 0                            | 23    |
| 2004 / 2005                         | 2        | 0       | 6     | 18                          | 0                 | 1                            | 27    |

Note: these figures will include complaints that were made prematurely to the Ombudsman and which we referred back to the authority for consideration.

| Decisions               | MI reps | LS | M reps | NM reps | No mal | Omb disc | Outside<br>jurisdiction | Premature complaints | Total excl<br>premature | Total |
|-------------------------|---------|----|--------|---------|--------|----------|-------------------------|----------------------|-------------------------|-------|
| 01/04/2006 - 31/03/2007 | 0       | 2  | 0      | 0       | 9      | 6        | 5                       | 1                    | 22                      | 23    |
| 2005 / 2006             | 0       | 0  | 0      | 0       | 10     | 4        | 3                       | 5                    | 17                      | 22    |
| 2004 / 2005             | 1       | 1  | 0      | 0       | 9      | 16       | 1                       | 5                    | 28                      | 33    |

See attached notes for an explanation of the headings in this table.

|                         | FIRST ENQUIRIES           |                               |  |  |  |
|-------------------------|---------------------------|-------------------------------|--|--|--|
| Response times          | No. of First<br>Enquiries | Avg no. of days<br>to respond |  |  |  |
| 01/04/2006 - 31/03/2007 | 11                        | 34.5                          |  |  |  |
| 2005 / 2006             | 5                         | 28.6                          |  |  |  |
| 2004 / 2005             | 23                        | 21.6                          |  |  |  |

# Average local authority response times 01/04/2006 to 31/03/2007

| Types of authority        | <= 28 days | 29 - 35 days | > = 36 days |
|---------------------------|------------|--------------|-------------|
|                           | %          | %            | %           |
| District Councils         | 48.9       | 23.4         | 27.7        |
| Unitary Authorities       | 30.4       | 37.0         | 32.6        |
| Metropolitan Authorities  | 38.9       | 41.7         | 19.4        |
| County Councils           | 47.1       | 32.3         | 20.6        |
| London Boroughs           | 39.4       | 33.3         | 27.3        |
| National Park Authorities | 66.7       | 33.3         | 0.0         |

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